

GENERATIONAL VIEWS OF RETIREMENT IN THE UNITED STATES

PREPARED BY:

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ABOUT THE AUTHORS

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EXECUTIVE SUMMARY

The ongoing COVID-19 pandemic has presented extraordinary health and economic challenges across the globe, triggering yet another deep economic crisis. While the availability of several vaccines in late 2020 has begun to alleviate health and economic issues, the economic fallout from the pandemic may create substantial uncertainty about financing retirement that could trigger Americans to work longer or rethink retirement. Even before the pandemic, many workers still were recovering financially from previous economic downturns.

Simultaneously, the past several decades have seen dramatic changes to the U.S. retirement system. A broad body of research finds that most Americans are not on track for a secure retirement.

Different generations face distinct challenges when it comes to retirement. The Silent Generation had broad access to defined benefit pension plans, but faces growing health and long-term care expenses in retirement. Baby Boomers are transitioning into or approaching retirement and a large share are expected to face financial hardship in retirement. Generation X was the first generation with 401(k)s as their primary retirement vehicle, and also face high expenses as the "sandwich generation." And Millennials face a deeply troubling retirement outlook stemming from factors like depressed wages, high college debt, and the lack of participation in employer retirement plans. Further complicating retirement is growing financial asset inequality among Americans, with inequality growing across generations.

Against this backdrop, this issue brief examines national sentiment of various generations about retirement, each of which is face differing circumstances. This research finds that:

- Millennials and Generation X are most concerned about the impacts of COVID-19 on their retirement. Across generations, most of those who are concerned about the impacts of the pandemic plan to delay their retirement.
- There is generational agreement that the U.S. faces a retirement crisis, with Millennials and Generation X most pessimistic about retirement.
- There is broad support across generations for Social Security, including support for increasing contributions and expanding benefits.
- All generations have favorable views of defined benefit pensions, with Millennials holding the most favorable views. There is wide agreement generationally that pensions are better than 401(k) plans for providing retirement security, and that everyone should have a pension.

INTRODUCTION

The ongoing COVID-19 pandemic has presented extraordinary health and economic challenges across the globe, triggering yet another deep economic crisis. In the U.S., the arrival of COVID-19 triggered a large-scale economic shutdown in early 2020 to help stem the spread of coronavirus. The pandemic and shutdown has resulted in deep economic hardship, job losses and high unemployment. The availability of several vaccines in late 2020 has begun to alleviate health and economic issues, with cases and deaths declining and workplaces re-opening.

The economic fallout from the pandemic is impacting various workers differently and may create substantial uncertainty about retirement that could trigger Americans to work longer or rethink retirement altogether. Even before the pandemic, many workers were still recovering financially from the Great Recession. Unfortunately, working longer is often not a choice for individuals, as 52 percent of workers retiring from 2008 to 2014 found out the hard way.³

In terms of economic recovery, what is emerging is a two-tiered, "K-shaped" recovery with divergent outcomes across society. Those on the upward trajectory of the K include workers who can do their jobs remotely and have felt little economic pain, even putting disposable income to work and realizing gains from the resilient equity markets. In contrast, those working in service industries or for small businesses are experiencing real economic fallout. These workers are on the lower leg of the K. Moreover, those in the lower half of the wealth spectrum have nearly no net worth and lack savings to get them through tough times. Essentially, Americans who were just getting by on the margins in 2020 are more likely to find themselves in a deeper hole.⁴ And this likely will have deep impacts on retirement savings.

At the same time, the past several decades have seen dramatic changes to the U.S. retirement system that have undermined retirement for large swaths of the workforce. Today, much of the workforce lacks an employer-sponsored retirement plan, fewer workers have stable and secure defined benefit pensions, while 401(k)-style defined contribution individual accounts provide lower savings and protections. Also, increases to the Social Security retirement age translate into income cuts in retirement.⁵

As a result, most Americans are not on track for a secure retirement.⁶

When looking across generations, the Silent Generation is likely the last generation to have broad access to defined benefit pension plans that typically provide stable and secure lifetime income. But this generation tends to be overly optimistic about their Social Security benefits and retirement savings, while underestimating growing postretirement health and long-term care expenses. Baby Boomers are transitioning into or approaching retirement. Combined with the impact of the 2008 financial crisis and COVID-19, many Boomers are expected to face financial hardship in retirement. Generation X was the first generation to mostly enter the workforce after the shift from pensions to 401(k)s in the private sector, facing the inefficiencies and struggles associated with do-it-yourself retirement plans. While many Gen Xers are at the peak of their earning years, this "sandwich generation" is dealing with high expenses of college-aged children and supporting aging parents while trying to save for retirement. And Gen X has lived through multiple economic downturns, all of which impact employment and retirement readiness.7

Regarding Millennials, research finds a deeply troubling retirement outlook. A recent analysis found that most Millennials have nothing saved for retirement, and those who are saving aren't saving nearly enough. Many factors are contributing to this generation's retirement savings challenges – from depressed wages, high college debt, and the lack of eligibility to participate in employer retirement plans. More specifically, 66 percent of working Millennials had nothing saved for retirement.⁸

Further complicating retirement is that financial asset inequality among Americans continues to increase, and the inequality is consistent across generations. This wealth inequality, combined with dangerously low retirement savings among most households, poses a significant threat to retirement for working Americans. Recent research finds that from 2004 to 2016, the share of financial assets owned by the top 25 percent of Baby Boomer households grew from 86 percent to 91 percent. Meanwhile, the share of assets owned by the bottom 50 percent of Baby Boomer households shrank from three percent in 2004 to below two percent in 2016. Among Generation X households, the

wealthiest 25 percent owned 87 percent of financial assets in 2016. Millennials in 2016 reached a comparable degree of financial asset concentration, with 85 percent of financial assets owned by the wealthiest 25 percent.⁹

Against this backdrop, this issue brief examines national sentiment of various generations toward retirement, each of which is face differing circumstances. This research finds that:

- Millennials and Generation X are most concerned about the impacts of COVID-19 on their retirement. Across generations, most of those who are concerned about the impacts of the pandemic plan to delay their retirement.
- There is generational agreement that the U.S. faces a retirement crisis, with Millennials and Generation

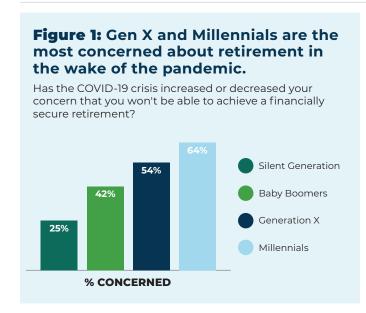
Xers most pessimistic about retirement.

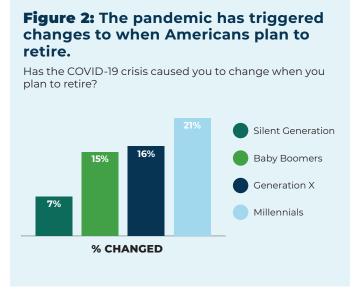
- There is broad support across generations for Social Security, including support for increasing contributions and expanding benefits.
- All generations have favorable views of defined benefit pensions, with Millennials holding the most favorable views. There is wide agreement generationally that pensions are better than 401(k) plans for providing retirement security, and that everyone should have a pension.

I. ACROSS GENERATIONS, THE COVID-19 PANDEMIC HAS INCREASED RETIREMENT CONCERNS

Sixty-four percent of Millennials and 54 percent of Gen Xers are more concerned about retirement (**Figure 1**).

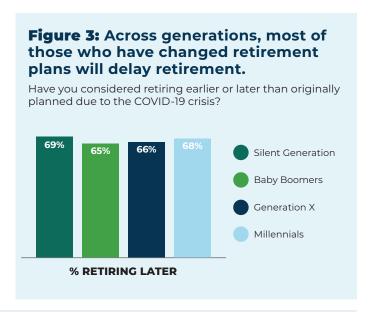
As a result of the pandemic, one in five Millennials indicate that they have changed when they plan to retire (Figure 2).

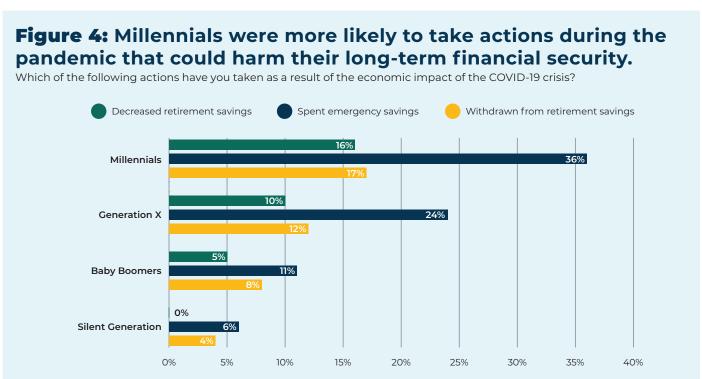




Among those who plan to change their retirement, about two-thirds of all generations say they plan on delaying retirement **(Figure 3)**.

During the pandemic, Millennials were more likely than other generations to take actions that could harm their long-term financial and retirement security such as reduced saving or spending retirement savings. Millennials also were much more likely to spend their emergency savings. While it is a positive that this generation had access to rainy day savings during tough times, spending savings has an impact on their financial position **(Figure 4)**.





II. THERE IS GENERATIONAL AGREEMENT THAT THE U.S. FACES A RETIREMENT CRISIS, WITH MILLENNIALS AND GENERATION XERS MOST PESSIMISTIC ABOUT THEIR OWN RETIREMENT

Across generations, most Americans say the nation faces a retirement crisis, with Baby Boomers (72 percent) expressing the most concern **(Figure 5)**.

Millennials (72 percent) and Generation Xers (59 percent) are most pessimistic about their own retirement prospects (**Figure 6**).

Figure 5: Across generations, most Americans say the nation faces a retirement crisis, with Baby Boomers expressing the most concern.

To what extent do you agree of disagree: America is facing a retirement crisis.

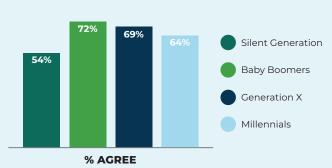


Figure 6: Millennials and Gen X are most pessimistic about their retirement.

How concerned are you that you won't be able to achieve a financially secure retirement?

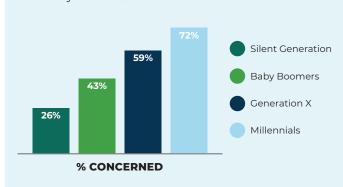
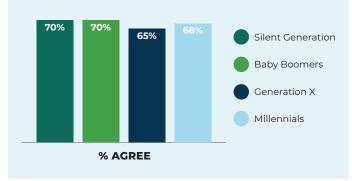


Figure 7: Across generations, most agree workers cannot save enough on their own for a secure retirement.

To what extent do you agree or disagree: The average worker cannot save enough on their own to guarantee a secure retirement.



Consistently across generations, the vast majority of Americans agree that workers just cannot save enough on their own have a secure retirement **(Figure 7)**.

Americans across generational lines plan to take a number of actions to ensure a secure retirement – including working longer, cutting spending now and in retirement **(Figure 8)**.

All generations surveyed seemed to understand there is a wide mix of factors that make preparing for retirement more difficult, including longer life spans, rising costs and fewer pensions (**Figure 9**).

Figure 8: Across generations, Americans plan to take a number of actions to improve their retirement prospects.

Which of the following, if any, do you plan to do to help ensure a financially secure retirement?

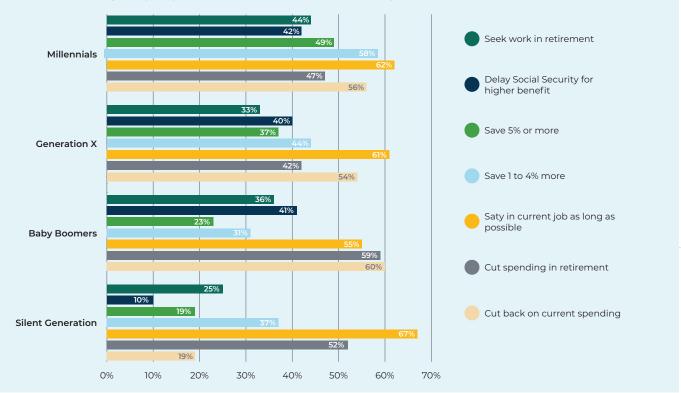
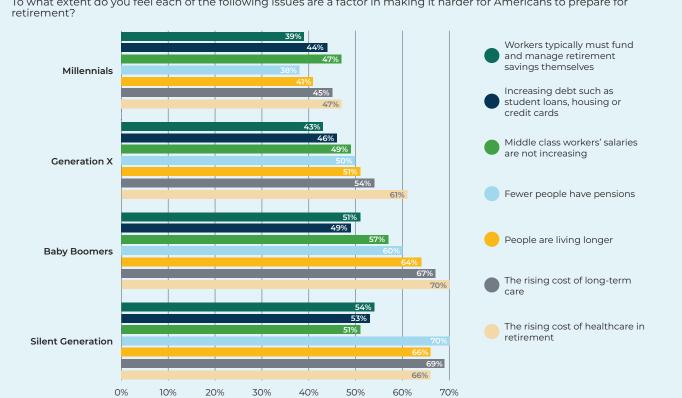
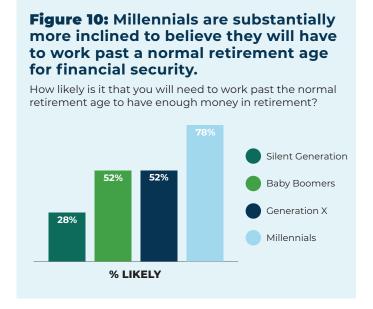


Figure 9: All generations say that there is a wide mix of factors that make preparing for retirement more difficult.

To what extent do you feel each of the following issues are a factor in making it harder for Americans to prepare for



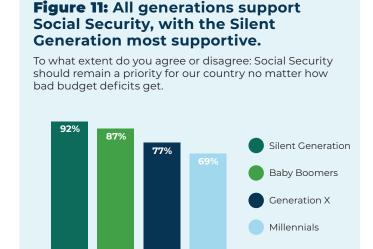
Across generations, Millennials (78 percent) are substantially more inclined to believe they will have to work past normal retirement age for financial security, with Baby Boomers and Generation Xers right behind at 52 percent (Figure 10).



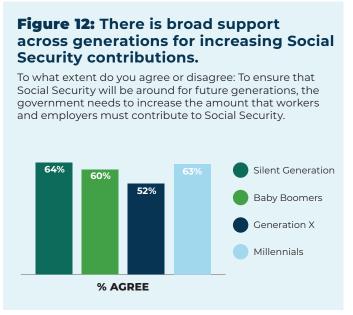
III. THERE IS BROAD SUPPORT ACROSS GENERATIONS FOR SOCIAL SECURITY, INCLUDING SUPPORT FOR INCREASING CONTRIBUTIONS AND EXPANDING BENEFITS

There is broad support across generations for Social Security despite budget deficits, with the Silent Generation (92 percent) most supportive (Figure 11).

Across the board, most Americans across generational lines see the value of increasing contributions to Social Security so that it is in place for future generations (Figure 12).

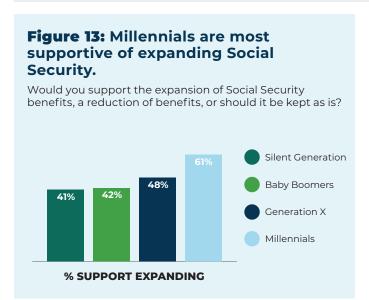


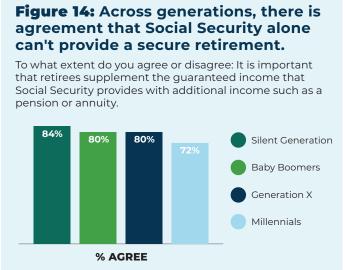
% AGREE



As policymakers consider changes to Social Security, the highest support for expanding Social Security is among Millennials (61 percent) **(Figure 13)**.

Across the board, all generations are in strong agreement that Social Security alone can't provide a secure retirement (**Figure 14**).

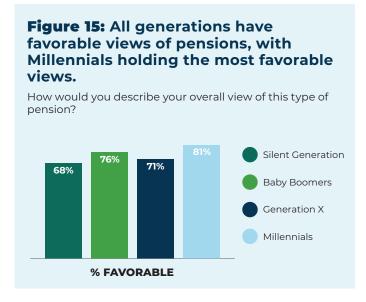


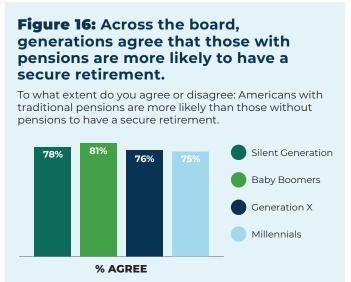


IV. ALL GENERATIONS HAVE FAVORABLE VIEWS OF DEFINED BENEFIT PENSIONS

Pensions are viewed favorably by all generations, with Millennials expressing the highest favorability (**Figure 15**).

Across the board, all generations agree that those with pensions are more likely to have a secure retirement (**Figure 16**).





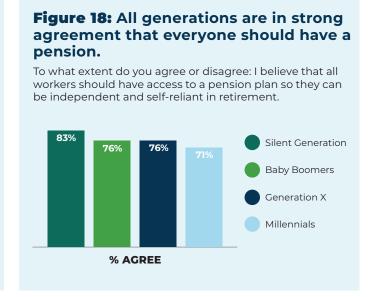
Across generations, there is agreement that government should take steps to help employers offer pensions to their workers, with the Silent Generation (83 percent) in strongest agreement (Figure 17).

All generations strongly agree that U.S. workers should have access to a pension plan to ensure their independence in retirement, again with the Silent Generation (83 percent) holding the strongest sentiment (Figure 18).

Figure 17: Across generations, there is strong agreement that government should help ease the way for employers to offer pensions. To what extent do you agree or disagree: The government should make it easier for employers to offer traditional pension plans. 83% 80% 77% Silent Generation Baby Boomers Generation X

Millennials

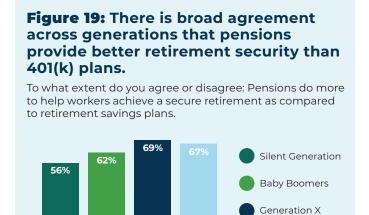
Millennials



As 401(k) plans have become the predominant employersponsored retirement plan for private sector workers, there is a high level of agreement that pensions are better at providing retirement security (**Figure 19**).

% AGREE

% AGREE



V. THERE IS STRONG AGREEMENT ACROSS GENERATIONS THAT POLICYMAKERS NEED TO DO MORE TO IMPROVE AMERICANS' RETIREMENT PROSPECTS.

Across generational lines, Americans say that national policymakers don't seem to grasp the retirement savings struggle (Figure 20).

Three-fourths of all generations agree that Washington leaders need to give retirement a higher priority (**Figure 21**).

Figure 20: All generations overwhelmingly agree policymakers don't understand the retirement savings struggle.

To what extent do you agree or disagree: Leaders in Washington do not understand how hard it is for workers to save enough for retirement.

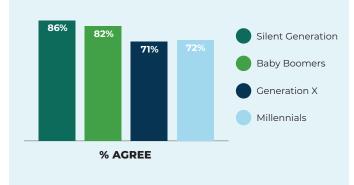
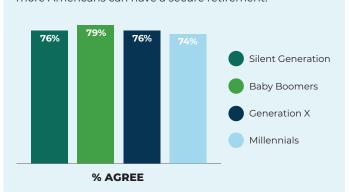


Figure 21: About three quarters of all generations agree that Washington leaders need to give retirement a higher priority.

To what extent do you agree or disagree: Leaders in Washington need to give a higher priority to ensuring more Americans can have a secure retirement.



CONCLUSION

The U.S. is facing a retirement savings crisis that likely is worsening thanks to yet another economic crisis. Except for wealthier Americans, the typical working American is not on track to maintain their standard of living in retirement. The retirement savings shortfall can be attributed to many factors, including the move away from pensions, stagnant wages, and a lack of employer sponsored plans. Also, cuts to Social Security benefits and skyrocketing costs for health, long-term care and housing in retirement are exacerbating the retirement crisis.

This research offers an assessment of Americans' views about retirement across generational lines. The research finds that all generations are worried about retirement, and there is strong support for pensions and Social Security. While there are significant differences in many specific areas, there is generational agreement that national lawmakers need to step up and do more to help Americans prepare for retirement.

METHODOLOGY

Conducted by Greenwald Research, information for this study was collected from online interviews between December 4–10, 2020. A total of 1,203 individuals aged 25 and older completed the survey. The final data were weighted by age, gender, and income to reflect the demographics of Americans aged 25 and older. The sample was selected using Dynata, an online sample provider. Tabulations in some of the charts may not add up to 100, due to rounding.

For the purposes of this research, Millennials include those ages 25 to 43, Generation X includes those ages 44 to 55, Baby Boomers include those ages 56 to 74, and the Silent generation includes those age 75 or older.

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The National Institute on Retirement Security is a nonprofit research and education organization established to contribute to informed policymaking by fostering a deep understanding of the value of retirement security to employees, employers, and the economy as a whole.

Our Vision

Through our activities, NIRS seeks to encourage the development of public policies that enhance retirement security in America. Our vision is one of a retirement system that simultaneously meets the needs of employers, employees, and the public interest. That is, one where:

- employers can offer affordable, high quality retirement benefits that help them achieve their human resources goals;
- employees can count on a secure source of retirement income that enables them to maintain a decent living standard after a lifetime of work; and
- the public interest is well-served by retirement systems that are managed in ways that promote fiscal responsibility, economic growth, and responsible stewardship of retirement assets.

Our Approach

- High-quality research that informs the public debate on retirement policy. The research program focuses on the role and value of defined benefit pension plans for employers, employees, and the public at large. We also conduct research on policy approaches and other innovative strategies to expand broad based retirement security.
- Education programs that disseminate our research findings broadly. NIRS disseminates its research findings to the public, policy makers, and the media by distributing reports, conducting briefings, and participating in conferences and other public forums.
- Outreach to partners and key stakeholders. By building partnerships with other experts in the field of retirement research and with stakeholders that support retirement security, we leverage the impact of our research and education efforts. Our outreach activities also improve the capacity of government agencies, non-profits, the private sector, and others working to promote and expand retirement security.

The National Institute on Retirement Security is a non-profit, non-partisan organization established to contribute to informed policy making by fostering a deep understanding of the value of retirement security to employees, employers, and the economy as a whole. NIRS works to fulfill this mission through research, education and outreach programs that are national in scope.



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