

Will Older Workers in Physically Challenging Jobs Be Able to Retire?

Webinar

November 1, 2023



Agenda

Speaker Introductions

Task Force Findings

Q&A and Roundtable

Discussion



Speakers



William Arnone
CEO
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Joel Eskovitz
Director of Social Security and Savings
AARP Public Policy Institute

Task Force Member



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Senior Fellow
The Century Foundation



Tracey Gronniger

Managing Director for Economic Security and Housing
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NASI Board Member and Task Force Member

Older Workers in Physically Challenging Jobs Need Stronger Social Insurance Supports

- Two-part report released in September 2023
 - Part 1 identifies the population of workers performing physically demanding work and catalogs the type of work conducted
 - Part II identifies policy options aimed at improving retirement security and financial stability
- NASI, in partnership with AARP, has for several years been trying to develop policy options
 to protect workers harmed by rising retirement age who cannot work deep into their 60s
 - Critically, this is a group that is not necessarily DI-eligible
- Panel chaired by Barbara Bovbjerg and research led by principal investigator Elaine Weiss, featuring 11 members who specialize in Social Security, disability and workforce issues
 - SSA and DOL also reviewed findings

Part I-Types of Work Conducted

- Pre-COVID, this group of workers was largely invisible; now we can point to in-person workers and other essential employees to illustrate at least a portion of this population
- Despite conventional wisdom that Americans are shifting away from manufacturing and other physically demanding blue-collar jobs, physical challenging work is shifting:
 - Rise of home health and gig work (15% of workers 50-65 do these jobs)
 - More warehouse jobs
 - Other jobs that require lots of standing (restaurants, retail)

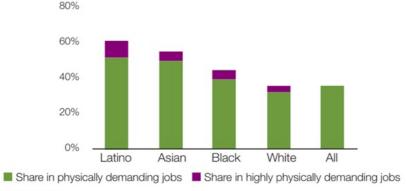
Part I — Who Does This Type of Work

- Limited research, but very conservative estimate from 2013 CEPR paper is 10 million+ workers doing "physically demanding work" that involve "difficult working conditions"
- More women and workers of color, especially Latino workers
- Increase in rural workers, who often have limited job opportunities and lower educational attainment
 - Also corresponds with recent RAND work on early claimers

Disparities by Race, Educational Attainment

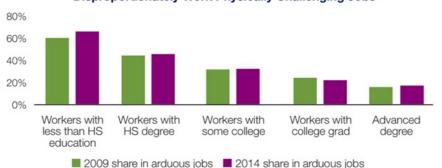
Educational attainment, more than race, is the largest driving factor

Figure 2: Older Workers of Color More Likely to Be in Physically Demanding, Highly Physically Demanding Jobs, by Race and Ethnicity



Source: Baker 2016

Figure 3: The Least Educated Older Workers
Disproportionately Work Physically Challenging Jobs



Source: Bucknor and Baker 2016, Rho 2010.

Researchers at CPER categorize physically challenging work in three categories: "physically demanding," "highly physically demanding," and involving "difficult working conditions." Graphic 2 shows the share of older workers in the former two, while Graphic 3 shows the share involved in any or all of those three categories. i.e., any work that would be considered "physically challenging."

Part II – Policy Options: Bridge Benefit

- SS retirement program that does not examine the worker but instead the work
- Application would use DI definitions, some paperwork, but solely aimed at documenting the toll workers have put on their body and not their health condition
 - Matched with prepopulated forms with IRS, payroll data
- No specific formula, but would look at both cumulative work with extra emphasis on work conducted in recent decade
- Does not preclude concurrent DI application but may help reduce some of backlog
- For a person expecting \$1,000 a month with an FRA of 67, it would cut the early penalty in half, recalculating annually so that the person claiming at 62 would see benefits grow:
 - At age 62, \$850 monthly (instead of \$700 if they claimed at 62)
 - At age 64, \$900 monthly (a person claiming at 64 would get \$800)
 - At age 67, full benefit of \$1,000 a month for life, same as if the person claimed at 67

Questions

